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ADDITIONAL REPORT
OF THE
JOINT COMMITTEE ON REDUCTION
OF NONESSENTIAL FEDERAL EXPENDITURES
CONGRESS OF THE UNITED STATES
PURSUANT TO
SECTION 601 OF THE REVENUE ACT OF 1941
ON
FEDERAL PERSONNEL
MAY-JUNE 1948



Printed for the use of the Joint Committee on Reduction of
Nonessential Federal Expenditures

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CONGRESS OF THE UNITED STATES
JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES
CREATED PURSUANT TO SECTION 601 OF THE REVENUE ACT OF 1941
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FEDERAL PERSONNEL IN THE EXECUTIVE BRANCH JUNE 1948 AND COMPARISON WITH MAY 1948

(The following report is compiled from signed official personnel reports by the various agencies and departments for the Federal Government. Table I of the report shows personnel employed inside continental United States, by agency. Table II shows personnel employed outside continental United States, by agency. Table III shows total personnel employed inside and outside continental United States, by agency. Table IV gives by agency the industrial workers employed by the Federal Government. For purposes of comparison, figures for the previous month are shown in adjoining columns. Table V is an additional chart inserted in the report for June for information. It shows civilian employment in the executive branch of the Federal Government from 1884 to 1948. See chart for explanation of figures and for sources.)

According to monthly personnel reports submitted to the Joint Committee on Reduction of Nonessential Federal Expenditures the total Federal personnel for the month of June increased 26,004 from the May total of 2,066,297 to the June total of 2,092,301. (See table III.)

Exclusive of the National Military Establishment there was an increase of 16,313 from the May total of 1,204,242 to the June total of 1,220,555.

Total employment for the National Military Establishment showed an increase of 9,691 from the May figure of 862,055 to the June figure of 871,746.

The Office of the Secretary of Defense increased 109 from the May figure of 875 to the June figure of 984.

The Department of the Army reported an increase of 2,999 from the May figure of 398,973 to the June figure of 401,972. Inside continental United States the Army increased its civilian personnel 6,337; outside continental United States it decreased 3,338.

The Department of the Air Force increased civilian employment 2,251 from the May figure of 118,852 to the June figure of 121,103. Department of the Air Force figures are for civilian personnel inside continental United States only; the Department of the Army reports Air Force civilian personnel outside continental United States.

The Department of the Navy reported an increase of 4,332 civilian employees from the May figure of 343,355 to the June figure of 347,687.

INSIDE CONTINENTAL UNITED STATES

Federal personnel within the United States increased 29,143 from the May total of 1,836,406 to the June total of 1,865,549. (See table I.)

Excluding the National Military Establishment, personnel inside continental United States increased 16,107 from the May total of 1,148,489 to the June total of 1,164,596.

Total civilian employment within the United States for the National Military Establishment for June was 700,953, an increase of 13,036 over the May total of 687,917.

The Office of the Secretary of Defense increased 109 from the May figure of 875 to the June figure of 984.

The Department of the Army civilian personnel within the United States increased 6,337 from the May figure of 268,902 to the June figure of 275,239.

The Department of the Air Force within continental United States increased 2,251 from the May figure of 118,852 to the June figure of 121,103.

The Department of the Navy within the United States increased its civilian employment 4,339 from the May figure of 299,288 to the June figure of 303,627.

OUTSIDE CONTINENTAL UNITED STATES

Outside continental United States, Federal personnel decreased 3,139 from the May total of 229,891 to the June total of 226,752. (See table II.)

An increase of 206 was reported in the overseas civilian employment of the departments and agencies other than the National Military Establishment, from the May total of 55,753 to the June total of 55,959.

Total overseas civilian employment for the National Military Establishment decreased 3,345 from the May total of 174,138 to the June total of 170,793.

The Department of the Army reported a decrease of 3,338 civilian employees overseas, from the May figure of 130,071 to the June figure of 126,733.

The Department of the Navy decreased its overseas employment 7, to the present total of 44,060.

INDUSTRIAL EMPLOYMENT

Total industrial employment during the month of June increased 5,487 from the May total of 571,095 to the June total of 576,582. (See table IV.)

The departments and agencies other than the National Military Establishment increased their industrial employment by 1,283 from the May figure of 22,765 to the June figure of 24,048.

The National Military Establishment increased its total industrial employment 4,204 from the May figure of 548,330 to the June figure of 552,534.

The Department of the Army increased its industrial employment 296 during the month of June from the May figure of 238,594 to the June figure of 238,890. Of this net increase 3,884 was within continental United States, while outside the United States industrial employment of the Army Department decreased 3,588.

The Department of the Air Force industrial personnel inside the United States increased 1,297 from the May figure of 69,789 to the

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The Department of the Navy increased its industrial employment 2,611 from the May figure of 239,947 to the June figure of 242,558.

The term "industrial employees" as used by the committee refers to unskilled, semiskilled, skilled, and supervisory employees paid by the Federal Government who are working on construction projects such as airfields and roads, and in shipyards and arsenals. It does not include maintenance and custodial employees.

TABLE I.—Federal personnel inside continental United States employed by executive agencies during June 1948, and comparison with May 1948

Department or agency	May	June	Increase	Decrease
Executive departments (except National Military Establishment):				
Agriculture.....	77,399	83,249	5,850	-----
Commerce.....	37,467	37,953	486	-----
Interior.....	46,323	50,310	3,987	-----
Justice.....	25,837	25,852	15	-----
Labor.....	4,450	4,431	-----	19
Post Office.....	488,985	490,822	7,837	-----
State.....	7,576	7,685	109	-----
Treasury.....	89,002	88,730	-----	272
Executive Office of the President:				
White House Office.....	221	214	-----	7
Bureau of the Budget.....	593	582	-----	11
Executive Mansion and Grounds.....	96	60	-----	36
National Security Council.....	19	22	3	-----
National Security Resources Board.....	176	232	56	-----
Council of Economic Advisers.....	45	44	-----	1
Office of Government Reports.....	17	17	-----	-----
Emergency War agencies:				
Office of Defense Transportation.....	50	54	4	-----
Postwar agencies:				
Economic Cooperation Administration.....	273	492	219	-----
Office of the Housing Expediter.....	4,565	4,542	-----	23
Philippine Alien Property Administration.....	2	2	-----	-----
Philippine War Damage Commission.....	10	7	-----	3
War Assets Administration.....	22,266	16,772	-----	5,494
Independent agencies:				
American Battle Monuments Commission.....	3	4	1	-----
Atomic Energy Commission.....	5,028	5,027	-----	1
Civil Aeronautics Board.....	602	612	10	-----
Civil Service Commission.....	4,120	4,101	-----	19
Export-Import Bank of Washington.....	121	123	2	-----
Federal Communications Commission.....	1,328	1,341	13	-----
Federal Deposit Insurance Corporation.....	1,111	1,092	-----	19
Federal Mediation and Conciliation Service.....	378	383	5	-----
Federal Power Commission.....	792	809	17	-----
Federal Security Agency ¹	33,292	33,215	-----	77
Federal Trade Commission.....	554	574	20	-----
Federal Works Agency.....	21,981	22,112	131	-----
General Accounting Office.....	9,232	9,170	-----	62
Government Printing Office.....	7,114	7,074	-----	40
Housing and Home Finance Agency.....	11,714	11,691	-----	23
Indian Claims Commission.....	11	11	-----	-----
Interstate Commerce Commission.....	2,292	2,301	9	-----
Maritime Commission.....	7,332	7,128	-----	204
National Advisory Committee for Aeronautics.....	6,109	6,279	110	-----
National Archives.....	344	341	-----	3
National Capital Housing Authority.....	286	282	-----	4

¹ Exclusive of personnel of Central Intelligence Agency.

² Includes 1,008 employees of Howard University and 87 employees of Columbia Institute for the Deaf.

TABLE I.—Federal personnel inside continental United States employed by executive agencies during June 1948, and comparison with May 1948—Continued

Department or agency	May	June	Increase	Decrease
Independent agencies—Continued				
National Capital Park and Planning Commission.....	21	8		13
National Gallery of Art.....	317	322	5	
National Labor Relations Board.....	1,780	1,983	203	
National Mediation Board.....	111	109		2
Office of Selective Service Records.....	721	742	21	
Panama Canal.....	535	643	108	
Railroad Retirement Board.....	2,656	2,609		57
Reconstruction Finance Corporation.....	5,550	5,366		184
Securities and Exchange Commission.....	1,123	1,149	26	
Smithsonian Institution.....	807	510	3	
Tariff Commission.....	218	219	1	
Tax Court of the United States.....	126	126		
Tennessee Valley Authority.....	15,051	15,223	169	
Veterans' Administration.....	200,594	203,855	3,261	
Total, excluding National Military Establishment	1,148,499	1,161,596	22,081	6,574
Net increase, excluding National Military Establishment			16,107	
National Military Establishment:				
Office of the Secretary of Defense.....	875	964	109	
Department of the Army.....	268,902	275,239	6,337	
Department of the Air Force.....	118,852	121,103	2,251	
Department of the Navy.....	299,288	303,627	4,339	
Total, including National Military Establishment	1,836,406	1,865,549	35,717	6,574
Net increase, including National Military Establishment			29,143	

TABLE II.—Federal personnel outside continental United States employed by executive agencies during June 1948, and comparison with May 1948

Department or agency	May	June	Increase	Decrease
Executive departments (except National Military Establishment):				
Agriculture.....	1,836	1,851	18	
Commerce.....	2,903	2,982	79	
Interior.....	5,367	6,028	661	
Justice.....	435	436	1	
Labor.....	82	83	1	
Post Office.....	1,611	1,593		18
State.....	14,314	14,234		80
Treasury.....	612	656	44	
Postwar agencies:				
Economic Cooperation Administration.....		79	79	
Office of the Housing Expediter.....	26	26		
Philippine Alien Property Administration.....	132	140	8	
Philippine War Damage Commission.....	820	901	81	
War Assets Administration.....	397	357		40
Independent agencies:				
American Battle Monuments Commission.....	114	117	3	
Atomic Energy Commission.....	3	3		
Civil Aeronautics Board.....	20	20		
Civil Service Commission.....	5	5		
Export-Import Bank of Washington.....	2	2		
Federal Communications Commission.....	38	39	1	
Federal Deposit Insurance Corporation.....	3	3		

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TABLE II.—Federal personnel outside continental United States employed by executive agencies during June 1948, and comparison with May 1948—Continued

Department or agency	May	June	Increase	Decrease
Independent agencies—Continued				
Federal Security Agency.....	1,341	1,337	-----	4
Federal Works Agency.....	428	463	25	-----
Housing and Home Finance Agency.....	39	43	4	-----
Maritime Commission.....	92	91	-----	1
National Labor Relations Board.....	8	9	1	-----
Office of Selective Service Records.....	16	16	-----	-----
Panama Canal.....	23,467	22,834	-----	633
Reconstruction Finance Corporation.....	17	16	-----	1
Smithsonian Institution.....	6	6	-----	-----
Veterans' Administration.....	1,589	1,596	7	-----
Total, excluding National Military Establishment...	55,753	55,969	983	777
Net increase, excluding National Military Establishment.....			206	-----
National Military Establishment:				
Department of the Army.....	130,071	126,733	-----	3,338
Department of the Navy.....	44,067	44,060	-----	7
Total, including National Military Establishment...	229,891	226,752	983	4,122
Net decrease, including National Military Establishment.....			3,139	-----

TABLE III.—Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during June 1948, and comparison with May 1948

Department or agency	May	June	Increase	Decrease
Executive departments (except National Military Establishment):				
Agriculture.....	79,235	85,103	5,868	-----
Commerce.....	40,370	40,935	565	-----
Interior.....	51,600	50,338	4,648	-----
Justice.....	26,272	26,288	16	-----
Labor.....	4,532	4,514	-----	18
Post Office.....	490,596	498,415	7,819	-----
State.....	21,890	21,919	29	-----
Treasury.....	89,644	89,386	-----	258
Executive Office of the President:				
White House Office.....	221	214	-----	7
Bureau of the Budget.....	593	582	-----	11
Executive Mansion and Grounds.....	96	60	-----	36
National Security Council ¹	19	22	3	-----
National Security Resources Board.....	176	232	56	-----
Council of Economic Advisers.....	45	44	-----	1
Office of Government Reports.....	17	17	-----	-----
Emergency War agencies:				
Office of Defense Transportation.....	50	54	4	-----
Postwar agencies:				
Economic Cooperation Administration.....	273	571	298	-----
Office of the Housing Expediter.....	4,591	4,568	-----	23
Philippine Alien Property Administration.....	134	142	8	-----
Philippine War Damage Commission.....	830	908	78	-----
War Assets Administration.....	22,663	17,129	-----	5,534

¹ Exclusive of personnel of Central Intelligence Agency.

TABLE III.—Consolidated table of Federal personal inside and outside continental United States employed by the executive agencies during June 1948, and comparison with May 1948—Continued

Department or agency	May	June	Increase	Decrease
Independent agencies:				
American Battle Monuments Commission.....	117	121	4	-----
Atomic Energy Commission.....	5,031	5,030	-----	1
Civil Aeronautics Board.....	622	632	10	-----
Civil Service Commission.....	4,125	4,106	-----	19
Export-Import Bank of Washington.....	123	125	2	-----
Federal Communications Commission.....	1,366	1,380	14	-----
Federal Deposit Insurance Corporation.....	1,114	1,095	-----	19
Federal Mediation and Conciliation Service.....	378	383	5	-----
Federal Power Commission.....	792	809	17	-----
Federal Security Agency ¹	34,633	34,552	-----	81
Federal Trade Commission.....	554	574	20	-----
Federal Works Agency.....	22,409	22,565	156	-----
General Accounting Office.....	9,232	9,170	-----	62
Government Printing Office.....	7,114	7,074	-----	40
Housing and Home Finance Agency.....	11,763	11,734	-----	19
Indian Claims Commission.....	11	11	-----	-----
Interstate Commerce Commission.....	2,292	2,301	9	-----
Maritime Commission.....	7,424	7,219	-----	205
National Advisory Committee for Aeronautics.....	6,169	6,279	110	-----
National Archives.....	344	341	-----	3
National Capital Housing Authority.....	280	282	-----	4
National Capital Park and Planning Commission.....	21	8	-----	13
National Gallery of Art.....	317	322	5	-----
National Labor Relations Board.....	1,788	1,992	204	-----
National Mediation Board.....	111	109	-----	2
Office of Selective Service Records.....	737	758	21	-----
Panama Canal.....	24,002	23,477	-----	525
Railroad Retirement Board.....	2,650	2,599	-----	51
Reconstruction Finance Corporation.....	5,567	5,382	-----	185
Securities and Exchange Commission.....	1,123	1,149	26	-----
Smithsonian Institution.....	513	516	3	-----
Tariff Commission.....	218	219	1	-----
Tax Court of the United States.....	126	126	-----	-----
Tennessee Valley Authority.....	15,054	15,223	169	-----
Veterans' Administration.....	202,183	205,451	3,268	-----
Total, excluding National Military Establishment.....	1,204,242	1,220,555	23,436	7,123
Net increase, excluding National Military Establishment.....			16,313	
National Military Establishment:				
Office of the Secretary of Defense.....	875	984	109	-----
Department of the Army:				
Inside continental United States.....	268,902	275,239	6,337	-----
Outside continental United States.....	130,071	126,733	-----	3,338
Department of the Air Force.....	118,852	121,103	2,251	-----
Department of the Navy.....	343,355	347,687	4,332	-----
Total, including National Military Establishment.....	2,066,297	2,092,301	36,465	10,461
Net increase, including National Military Establishment.....			26,004	

¹ Includes 1,008 employees of Howard University and 87 employees of Columbia Institute for the Deaf.

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TABLE IV.—Industrial employees of the Federal Government inside and outside continental United States employed by executive agencies during June 1948, and comparison with May 1948

Department or agency	May	June	Increase	Decrease
Executive departments (except National Military Establishment):				
Commerce.....	1,565	1,605	40	
Interior.....	6,628	7,770	1,142	
State.....	374	380	6	
Treasury.....	3,654	3,630		24
Independent agencies:				
Atomic Energy Commission.....	226	217		9
Housing and Home Finance Agency.....	2	2		
Panama Canal.....	2,063	2,007		46
Tennessee Valley Authority.....	8,263	8,437	174	
Total, excluding National Military Establishment.....	22,765	24,048	1,382	79
Net increase, excluding National Military Establishment.....			1,283	
National Military Establishment:				
Department of the Army:				
Inside continental United States.....	140,619	144,503	3,884	
Outside continental United States.....	97,975	94,387		3,588
Department of the Air Force.....	69,789	71,086	1,297	
Department of the Navy.....	239,947	242,558	2,611	
Total, including National Military Establishment.....	571,095	576,582	9,154	3,667
Net increase, including National Military Establishment.....			5,487	

TABLE V.—Civilian employment in the executive branch of the Federal Government, 1884-1948

[This table of Federal employment by years represents the best and most complete figures on this subject available to the Joint Committee on Reduction of Nonessential Federal Expenditures. It is included in this report, the final monthly report on Federal personnel by the Joint Committee for fiscal year 1948, in response to numerous requests for historical information on the growth of Federal employment. It will be noted that the earliest year included is 1884. The Civil Service Commission advises that Federal employment information prior to this date cannot be calculated accurately from its records, which were established as of this date. It should be noted further that the basis for calculations has been changed from time to time. For this reason those making use of the table should check the footnotes closely]

EMPLOYMENT BY YEARS, 1884-1929, AS OF THE END OF THE FISCAL YEAR, JUNE 30 (Exceptions Noted)

(Check closely footnotes below and those on page 8)

Year	Employees	Year	Employees	Year	Employees
1884.....	131,308	1906.....	326,855	1918.....	² 917,760
1891.....	¹ 166,000	1907.....	337,751	1919.....	842,214
1892.....	¹ 171,000	1908.....	352,104	1920.....	³ 691,116
1893.....	¹ 176,000	1909.....	367,794	1921.....	³ 562,252
1894.....	¹ 180,000	1910.....	384,088	1922.....	527,517
1895.....	¹ 189,000	1911.....	391,350	1923.....	515,772
1897.....	¹ 192,000	1912.....	395,460	1924.....	521,641
1899.....	¹ 208,000	1913.....	469,879	1925.....	532,798
1901.....	¹ 256,000	1914.....	482,721	1926.....	528,542
1903.....	¹ 301,000	1915.....	476,363	1927.....	527,228
1904.....	298,858	1916.....	480,327	1928.....	540,867
1905.....	300,615	1917.....	517,805	1929.....	557,109

¹ Approximate.² Partially estimated.³ As of July 31.

FEDERAL PERSONNEL, MAY-JUNE 1948

TABLE V.—Civilian employment in the executive branch of the Federal Government, 1884-1948—Continued

AVERAGE EMPLOYMENT BY FISCAL YEARS 1930-48

Year	Employees	Year	Employees	Year	Employees
1930.....	⁴ 583,066	1937.....	859,668	1943.....	2,795,608
1931.....	594,305	1938.....	⁵ 834,022	1944.....	⁷ 3,121,153
1932.....	583,919	1939.....	884,556	1945.....	3,465,420
1933.....	575,128	1940.....	953,895	1946.....	3,110,989
1934.....	625,226	1941.....	⁶ 1,164,463	1947.....	2,334,208
1935.....	715,981	1942.....	1,723,460	1948.....	2,032,600
1936.....	825,063				

⁴ Basis of compilation (fiscal years 1930-37): Number of persons having Federal appointments in the last day of each month (revised).

⁵ Basis of compilation (fiscal year 1938 to January 1941): Number of civilian employees actually receiving pay on the last pay roll of each month (revised).

⁶ Basis of compilation (January 1941 to September 1943): CSC form 3257, number of paid civilian employees as of last day of each month.

⁷ Basis of compilation (September 1943 to fiscal year 1948): Monthly personnel report to Joint Committee on Reduction of Nonessential Federal Expenditures; number of civilian employees as of the last day of each month.

Sources: 1884-1929: U. S. Civil Service Commission employment figures as of the last of the fiscal year. (See footnotes for exceptions.)

1930-1943: U. S. Civil Service Commission average employment figures, compiled from monthly personnel reports as of the end of each month (revised).

1944-48: Joint Committee on Reduction of Nonessential Federal Expenditures average employment figures, compiled from monthly personnel reports as of the last day of each month.

